7.14 Monsignor Dolan's view was that this placed the bishops in an invidious position because, if they did seek to operate the *Framework Document*, then any priest against whom disciplinary or penal measures were taken had a right of appeal to Rome and was most likely to succeed. The bishops, on the other hand, were not in a position to strengthen the *Framework Document* by enacting it into law. It was his view that the only way a bishop could properly proceed canonically was with the accused priest's co-operation. Monsignor Dolan gave evidence that only one priest of the Archdiocese, Fr Jovito, had appealed to Rome and that the Archdiocese's handling of the situation was upheld by Rome subject to a disagreement over the penalty (see Chapter 19). Since the Commission was established another priest of the Archdiocese has appealed to Rome against penalties imposed.