## Protocol Regarding Available Non-Penal Restrictions on Bishops

| 3        | 1. During his Apostolic Journey to the United States, Pope Francis spoke these words to victims   |
|----------|---|
| 4        | of sexual abuse by members of the clergy, words that must urgently become and remain our          |
| 5        | own: "I deeply regret that some bishops failed in their responsibility to protect children. It is |
| 6        | very disturbing to know that in some cases bishops even were abusers. I pledge to you that        |
| 7        | we will follow the path of truth wherever it may lead. Clergy and bishops will be held            |
| 8        | accountable when they abuse or fail to protect children." <sup>1</sup>                            |
| 9<br>10  | Immediately following the meeting with victims, Pope Francis addressed these words to             |
| 11       | bishops:  |
| 12<br>13 | I am deeply pained by the stories, the sufferings and the pain of minors who were                 |
| 14       | sexually abused by priests. I continue to be ashamed that persons charged with the tender         |
| 15       | care of those little ones abused them and caused them grave harm. I deeply regret this.           |
| 16       | God weeps. <sup>2</sup>   |
| 17<br>18 | Pope Francis went on to say that the crime of sexual abuse of minors may no longer be kept        |
| 19       | hidden and he has committed to ensure that the Church makes every effort to protect minors, and   |
| 20       | promised that those responsible will be held to account. He likewise said,                        |
| 21       |   |

<sup>&</sup>lt;sup>1</sup> Francis, Meeting with Survivors of Sexual Abuse, September 27, 2015: *Origins* 45/19 (October 8, 2015) 341.

<sup>&</sup>lt;sup>2</sup> Francis, Meeting with Bishops Taking Part in the World Meeting of Families, September 27, 2015: *Origins* 45/19 (October 8, 2015) 341.

| 22       | Survivors of abuse have become true heralds of hope and ministers of mercy; humbly we            |  |  |
|----------|--|--|--|
| 23       | owe our gratitude to each of them and to their families for their great courage in shedding      |  |  |
| 24       | the light of Christ on the evil sexual abuse of minors. <sup>3</sup>                             |  |  |
| 25<br>26 | In issuing this Protocol, we affirm that the vast majority of bishops emeriti exercised their    |  |  |
| 27       | episcopal ministry with pastoral charity and for the good of the Church. Indeed, we echo the     |  |  |
| 28       | words of St. John Paul II that, "The whole Church has great respect for these our dear Brothers  |  |  |
| 29       | who are still important members of the College of Bishops, and is grateful for the pastoral      |  |  |
| 30       | service which they rendered and continue to render by putting their wisdom and experience at     |  |  |
| 31       | the disposal of the community." <sup>4</sup>   |  |  |
| 32<br>33 | At the same time, situations may arise that will require a diocesan bishop to take appropriate   |  |  |
| 34       | action for the good of souls, including the protection of victims, or for the unity of the local |  |  |
| 35       | Church.  |  |  |
| 36<br>37 | [T]hrough his paternal and watchful care, the Bishop cannot ignore or leave undone the           |  |  |
| 38       | task of holding up to the world the great truth of a holy and chaste Church, in her              |  |  |
| 39       | ministers and in her faithful. When situations of scandal arise, especially on the part of       |  |  |
| 40       | the Church's ministers, the Bishop must act firmly and decisively, justly and serenely. In       |  |  |
| 41       | these lamentable cases, the Bishop is required to act promptly, according to the                 |  |  |

<sup>3</sup> Ibid.

<sup>&</sup>lt;sup>4</sup> John Paul II, Post-Synodal Apostolic Exhortation, *Pastores Gregis*, October 16, 2003, no. 59.

| 42                   |    | established canonical norms, for the spiritual good of the persons involved, for the   |
|----------------------|----|--|
| 43                   |    | reparation of scandal, and for the protection and assistance of the victims. <sup>5</sup>  |
| 44<br>45             | 2. | This Protocol provides for a manner of accountability for a bishop emeritus who resigned or  |
| 46                   |    | was removed from his ecclesiastical office due to grave acts of commission or omission as  |
| 47                   |    | stipulated in the Code of Canon Law, the motu proprio Sacramentorum sanctitatis tutela, the  |
| 48                   |    | motu proprio As a Loving Mother, and the motu proprio Vos estis lux mundi, or who  |
| 49                   |    | subsequent to his resignation is found by competent ecclesiastical authority to have so acted  |
| 50                   |    | or failed to act. <sup>6</sup>   |
| 51<br>52             |    | This form of accountability would be implemented by the diocesan bishop who is his   |
| 02                   |    |  |
| 53                   |    | successor, a diocesan bishop in whose jurisdiction the bishop emeritus resides or in which he  |
|                      |    |  |
| 53                   |    | successor, a diocesan bishop in whose jurisdiction the bishop emeritus resides or in which he  |
| 53<br>54             | 3. | successor, a diocesan bishop in whose jurisdiction the bishop emeritus resides or in which he<br>seeks to minister, or by the episcopal conference, within the existing limits of their authority,   |
| 53<br>54<br>55<br>56 | 3. | successor, a diocesan bishop in whose jurisdiction the bishop emeritus resides or in which he<br>seeks to minister, or by the episcopal conference, within the existing limits of their authority,<br>and in light of any measures already imposed by the Apostolic See. |

<sup>&</sup>lt;sup>5</sup> Congregation for Bishops, *Directory for the Pastoral Ministry of Bishops "Apostolorum Successores*," February 22, 2004, no. 44.

<sup>7</sup> CIC, c. 401 §1.

<sup>8</sup> CIC, c. 401 §2.

<sup>&</sup>lt;sup>6</sup> Francis, motu proprio *As a Loving Mother*, Art. 1 §1, June 4, 2016: *AAS* 108 (2016) 715. English translation in *Origins* 46/9 (June 30, 2016) 132: "through negligence committed or through omission facilitated acts that have caused grave harm to others, either to physical persons or to the community as a whole. The harm may be physical, moral, spiritual or through the use of patrimony."

60 Holy Father for similar reasons, or who subsequent to his resignation is found by competent 61 ecclesiastical authority to have so acted or failed to act. When an issue relates to a bishop 62 emeritus who remains a member of the College of Cardinals, the diocesan bishop concerned 63 will confer directly with the Apostolic Nuncio regarding the needs of the local Church and 64 the exercise of any rights in law by that bishop emeritus. 65 The Directory for the Pastoral Ministry of Bishops stipulates that, "The relationship between 66 4. 67 the diocesan Bishop and the Bishop Emeritus should be marked by a fraternal spirit which 68 flows from their membership in the one episcopal college, from their common apostolic mission, and also from their shared affection for the particular Church."<sup>9</sup> It then emphasizes a 69 70 particular witness to this fraternal relationship when it says: 71 72 For his part, the Bishop Emeritus will be careful not to interfere in any way, directly or 73 indirectly, in the governance of the diocese. He will want to avoid every attitude and 74 relationship that could even hint at some kind of parallel authority to that of the diocesan 75 Bishop, with damaging consequences for the pastoral life and unity of the diocesan 76 community. To this end, the Bishop Emeritus always carries out his activity in full 77 agreement with the diocesan Bishop and in deference to his authority. In this way all will 78 understand clearly that the diocesan Bishop alone is the head of the diocese, responsible for its governance.<sup>10</sup> 79

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<sup>9</sup> Directory for the Pastoral Ministry of Bishops, no. 226.

<sup>10</sup> Ibid.

| 81       |    | Therefore, in cases where a bishop emeritus's resignation or removal was due to the sexual              |
|----------|----|---|
| 82       |    | abuse of a minor, sexual misconduct with an adult or grave negligence of office, <sup>11</sup> or where |
| 83       |    | subsequent to his resignation he was found by competent ecclesiastical authority to have so             |
| 84       |    | acted or failed to act, the diocesan bishop can, within the limits of canon law, restrict the           |
| 85       |    | bishop emeritus's public ministry in the local Church. In such circumstances, the diocesan              |
| 86       |    | bishop, who is responsible for the affairs of the diocese, should also seek the cooperation of          |
| 87       |    | the bishop emeritus. Moreover, the bishop emeritus will at all times agree to adhere fully to           |
| 88       |    | all requests and directives of the diocesan bishop regarding his life and ministry inside and           |
| 89       |    | outside of the diocese of residence. The diocesan bishop will advise the bishop emeritus that           |
| 90       |    | the measures are for the good of those who have been harmed, the good of the bishop                     |
| 91       |    | emeritus himself, the good of the Church, and the common good of all persons.                           |
| 92<br>93 | 5  | Should the bishop emeritus not agree to do so, however, the diocesan bishop can take                    |
|          | 5. |   |
| 94       |    | measures within his competence, and strongly request further and swift intervention from the            |
| 95       |    | Apostolic See regarding matters outside his competence.   |
| 96<br>97 | 6. | In all cases, the diocesan bishop will duly cooperate with civil authorities, including any             |
| 98       |    | reporting required by laws of the state, and will promptly notify the Apostolic See through             |
| 99       |    | the Apostolic Nuncio of all such steps.   |
| 100      | 7  |   |
| 101      | 7. | In addition, the diocesan bishop will inform the bishop emeritus that public notice will be             |
| 102      |    | given of the situation and of any measures accepted by or applied to the bishop emeritus,               |
| 103      |    | recalling the promise of Pope Francis that those responsible will be held accountable. Prior to         |
| 104      | _  | issuing such public notice, the diocesan bishop will inform the Apostolic Nuncio of his                 |

<sup>&</sup>lt;sup>11</sup> In cases where the sexual abuse of a minor was involved, *Sacramentorum sanctitatis tutela*, Art. 1 §2 applies.

| 105        |    | communications with the bishop emeritus, and will confer with the Apostolic Nuncio on the                   |
|------------|----|---|
| 106        |    | measures to be imposed. They may include a statement to the effect that the bishop emeritus                 |
| 107        |    | does not represent the diocese in any fashion or act on its behalf, and he is not to make public            |
| 108        |    | statements about alleged offenses, since these could result in further harm to victims or be                |
| 109        |    | detrimental to the faithful. The diocesan bishop is likewise to inform his brother bishops of               |
| 110        |    | the matter through the President of the USCCB.  |
| 111<br>112 | 8. | Although a bishop emeritus possesses the canonical right to preach the Word of God                          |
| 113        |    | everywhere, a diocesan bishop can expressly forbid it in particular cases within his diocese. <sup>12</sup> |
| 114        |    | The diocesan bishop concerned can also request that the competent Dicastery of the                          |
| 115        |    | Apostolic See extend this prohibition more broadly or deny the exercise of the right entirely.              |
| 116<br>117 | 9. | The bishop emeritus also possesses the canonical right to administer the sacraments in accord               |
| 118        |    | with the provisions of universal law. However, a diocesan bishop can prohibit the bishop                    |
| 119        |    | emeritus from conferring the sacrament of confirmation within the diocese by stating                        |
| 120        |    | expressly that he has no permission to do so. <sup>13</sup>   |
| 121<br>122 |    | The bishop emeritus possesses by law the faculty of hearing the confessions of the faithful                 |
| 123        |    | anywhere in the world. Nevertheless, a diocesan bishop can deny this even to a bishop                       |
| 124        |    | emeritus in a particular case. <sup>14</sup> He can also request that the Apostolic See extend this         |
| 125        |    | restriction more broadly.   |
| 126        |    |   |

<sup>12</sup> CIC, can. 763.

<sup>13</sup> See CIC, can. 886 §2.

<sup>14</sup> CIC, can. 967 §1, with due regard for the provision of CIC, can. 976.

The bishop emeritus can be denied the delegation necessary to witness marriages.<sup>15</sup>

128

10. As the case may warrant, and within the limits of canon law, the diocesan bishop can request
of the bishop emeritus, in writing, that he refrain from the public celebration of other
sacraments or rites of the Church and, should the bishop emeritus refuse, the diocesan bishop
can seek the intervention of the Apostolic See.

133

11. The bishop emeritus possesses certain canonical rights in relation to the particular Church.
These, too, should always be exercised or fulfilled in the spirit of the fraternal bond that
unites the diocesan bishop and the bishop emeritus in service to the Church and the faithful.
This again includes adherence on the part of the bishop emeritus to the requests or directives
of the diocesan bishop.

139

140a) "The Bishop Emeritus, if he so desires, may continue to live within the boundaries of141the diocese which he served. If he has not made his own arrangements, the diocese142must provide him with suitable accommodation."<sup>16</sup> However, the diocesan bishop can143provide specific accommodations in light of local circumstances and the situation of144the bishop emeritus. Moreover, should the pastoral good of the diocese or the bishop145emeritus himself demand it, the diocesan bishop can request that the Apostolic See146provide that the bishop emeritus reside outside of the diocese.<sup>17</sup>

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<sup>&</sup>lt;sup>15</sup> See CIC, can. 1108 §1.

<sup>&</sup>lt;sup>16</sup> Directory for the Pastoral Ministry of Bishops, no. 228 a). See also CIC, can. 402 §1.
<sup>17</sup> CIC, can. 402 §1.

| 148        | b)         | The diocesan bishop should advise the bishop emeritus regarding his sustenance and              |
|------------|------------|---|
| 149        |            | retirement benefits. "The Bishop Emeritus has the right to receive sustenance from              |
| 150        |            | the diocese in which he served."18 The USCCB has issued Guidelines for the                      |
| 151        |            | Provision of Sustenance to Bishops Emeriti. This text is not normative. It is meant to          |
| 152        |            | be a resource for the diocesan bishop in determining suitable sustenance in light of            |
| 153        |            | the particular circumstances of the diocese and the bishop emeritus. Thus, the                  |
| 154        |            | diocesan bishop can adjust the benefits given to a bishop emeritus. For instance, the           |
| 155        |            | diocesan bishop can decide that no funding for travel or secretarial assistance is to be        |
| 156        |            | provided.   |
| 157        |            |   |
| 158        | c)         | "The Bishop Emeritus has the right to be buried in his own cathedral church or, if he           |
| 159        |            | is a religious, in a cemetery belonging to his institute." <sup>19</sup> However, the diocesan  |
| 160        |            | bishop will prudently decide based on local circumstances where the bishop emeritus             |
| 161        |            | will be buried.   |
| 162<br>163 | 12. Regar  | ding the participation of the bishop emeritus in this Episcopal Conference,                     |
| 164        | although t | he USCCB Statutes do not categorize bishops emeriti as members of the Conference, <sup>20</sup> |
|            |            |   |

- 165 they "are encouraged and invited to attend all sessions of the Plenary Assembly and to make
  - <sup>18</sup> Directory for the Pastoral Ministry of Bishops, no. 228 b). See also CIC, can. 402 §2.

<sup>19</sup> Directory for the Pastoral Ministry of Bishops, no. 228 d). See also CIC, can. 1242.

<sup>20</sup> The USCCB Statutes, in Article II, a) are clear on the membership of the conference. Article II, a) contains an exhaustive list of these members:

1) Bishops of the Latin and Eastern Catholic Churches who are diocesan and eparchial bishops, coadjutors, or auxiliaries in the service of the particular Churches in the United States or the U.S. Virgin Islands and who belong to no other episcopal conference (c. 450 §1; AS [*Apostolos Suos*] 17);

- 166 available to the Conference their special wisdom and experience by speaking to issues at hand
- 167 (AS 17)." The President of the USCCB, in consultation with the Administrative Committee, can
- 168 instruct the General Secretary that a bishop emeritus who resigned or was removed from his
- 169 office due to sexual abuse of minors, sexual misconduct with adults, or grave negligence in
- 170 office, or who subsequent to his resignation was found to have so acted or failed to act, is not to
- 171 be invited to attend the Plenary Assembly or to serve on any USCCB body.

<sup>2)</sup> Bishops who are performing a special work entrusted to them by the Episcopal Conference or by the Apostolic See in the service of the Church in the United States or its territories and who belong to no other episcopal conference (AS 17);

<sup>3)</sup> Those equivalent to diocesan and eparchial bishops in law (CIC, cc. 381, 368; CCEO, cc. 178, 313).

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## Affirming Our Episcopal Commitments

Thus should one regard us: as servants of Christ and stewards of the mysteries of God. Now it is of course required of stewards that they be found trustworthy (1 Cor 4:1-2).

8 The authority and responsibilities of a bishop arise fundamentally from the grace of the 9 sacrament of Holy Orders. For the bishop to exercise his authority and responsibilities properly, 10 however, he must be conformed to the heart of Christ, who "humbled himself" for our sake (Phil 2:8). "In the exercise of sacred power, the bishop must show himself to be rich in humanity in 11 12 imitation of Jesus, the perfect man. To this end, his conduct should radiate those virtues and 13 human gifts which arise from charity and are rightly valued in our society. These gifts and 14 human virtues bear fruit in pastoral prudence, in wise care of souls and in good governance" (Apostolorum successores, 2004, no. 47). 15

16

In keeping with the promises made at his episcopal ordination, a bishop is to guide others to holiness, to welcome the stranger, the poor, and all those in need. He is to act as a good shepherd, especially attentive to those on the peripheries. Some bishops have failed in keeping to these promises by committing acts of sexual abuse or sexual misconduct themselves. Others have failed by not responding morally, pastorally, and effectively to allegations of abuse or misconduct perpetrated by other bishops, priests and deacons. Because of these failures, the faithful are outraged, horrified, and discouraged.

24

We, the bishops of the United States, have heard the anger expressed by so many within and outside of the Church over these failures. The anger is justified; it has humbled us, prompting us into self-examination, repentance, and a desire to do better. We will continue to listen.

29

Today, in a spirit of pastoral responsibility and contrition, we affirm once more the
 commitments we made when we were ordained bishops, including the commitments to respond
 directly and appropriately to cases of sexual abuse of minors or vulnerable persons, sexual

| 33   | misconduct, and the mishandling of such cases by bishops. "This responsibility falls, above all, |   |  |  |
|--|--|---|--|--|
| 34   | on the successors of the Apostles and demands from [us] a commitment to follow closely the       |   |  |  |
| 35   | pat  | path of the Divine Master" (Vos estis lux mundi, 2019, preamble).   |  |  |
| 36   |  |   |  |  |
| <ol> <li>37</li> <li>38</li> <li>39</li> <li>40</li> <li>41</li> </ol>                                     | 1.   | We will continue to reach out to the victims/survivors of sexual abuse by the clergy and their families in support of their spiritual and emotional well-being. Realizing that we might not always be the best suited to offer such care, we will do all that is within our authority and ability to help victims/survivors find the care and healing they need.  |  |  |
| 42<br>43<br>44<br>45   | 2.   | We pledge our full support for and adherence to the provisions outlined in the Holy Father's Apostolic Letter <i>Motu Proprio, Vos estis lux mundi</i> , which holds bishops accountable to higher moral standards because the pastoral care of the faithful has been entrusted to them.  |  |  |
| <ul> <li>46</li> <li>47</li> <li>48</li> <li>49</li> <li>50</li> <li>51</li> <li>52</li> <li>53</li> </ul> | 3.   | We will promote and disseminate widely – in our churches, seminaries, diocesan or eparchial newspapers, parish bulletins, websites, social media, and other appropriate venues – information on how a person can report to an independent, third-party entity any instances of the sexual abuse of a minor or vulnerable persons by a bishop. While safeguarding confidentiality of all persons involved, every effort will be made toward transparency and keeping the person submitting the report, and when permitted the accused, apprised of the status of the case. |  |  |
| 54<br>55<br>56<br>57   | 4.   | We are also committed, when we receive or when we are authorized to investigate such cases, to include the counsel of lay men and women whose professional backgrounds are indispensable.   |  |  |
| 58<br>59<br>60<br>61   | 5.   | We will amend, where necessary, our diocesan or eparchial codes of conduct for ministers so<br>that they state unequivocally that they apply to bishops as well as to all those serving the<br>Church in our diocese or eparchy.  |  |  |
| 62<br>63<br>64<br>65   | 6.   | We will also make sure that these codes of conduct contain clear explanations as to what constitutes sexual misconduct with adults as well as what constitutes sexual harassment of adults.   |  |  |
| 66<br>67<br>68   | 7.   | Both our Baptism and ordination call us to chaste living. We will be always mindful that there can be no "double life," no "special circumstances," no "secret life" in the practice of chastity.   |  |  |

69 70 8. "The bishop cannot ignore or leave undone the task of holding up to the world the great truth 71 of a holy and chaste Church, in her ministers and in her faithful. When situations of scandal [and sin] arise, especially on the part of the Church's ministers," we promise to "act firmly 72 73 and decisively, justly and serenely" (Apostolorum successores, no. 44). We commit ourselves "to ensuring that those who state that they have been harmed, together with their 74 75 families, are to be treated with dignity and respect, and, in particular, are to be: welcomed, 76 listened to and supported, including through provision of specific services; offered spiritual 77 assistance; offered medical assistance, including therapeutic and psychological assistance, as 78 required by the specific case" (Vos estis lux mundi, art. 5,  $\S1$ ). 79 80 We understand "scandal" not only in terms of how such allegations damage the image of the 81 Church, but more so in how such sinful behavior injures the victim and causes others to lose faith in the Church. Our first response will be to provide for the pastoral care of the person 82 83 who is making the allegation, as well as follow the established church and civil procedures to 84 investigate. This will be done in cooperation with lay experts and civil authorities. 85 86 9. We will "participate, whenever possible, in formation gatherings arranged by various 87 ecclesial bodies" (Apostolorum successores, no. 54), especially those offered by the USCCB, 88 in regard to best practices in preventing and dealing with sexual abuse of minors and 89 vulnerable persons, and sexual misconduct with or sexual harassment of adults, seeking the 90 help of experts in these fields. 91 92 10. Finally, when proposing names for the office of bishop, we will offer candidates truly 93 suitable for the episcopacy. "For a bishop as God's steward must be blameless, not arrogant, not irritable, not a drunkard, not aggressive, not greedy for sordid gain, but hospitable, a 94 95 lover of goodness, temperate, just, holy, and self-controlled..." (Titus 1:7-8). 96 97 In his personal letter to the U.S. bishops in January 2019, Pope Francis reminded us that 98 the consequences of our failures cannot be fixed by being administrators of new programs or committees. They can only be resolved by humility, listening, self-examination, and conversion. 99 100 It is our hope that by obeying the Word of God and embracing what the Church expects of us, we 101 will imitate Christ, the Good Shepherd.

| 1      | Directives for the Implementation  |
|--------|--|
| 2      | of the Provisions of Vos estis lux mundi   |
| 3      | Concerning Bishops and their Equivalents   |
| 4      |  |
| 5<br>6 | In the preamble to his Apostolic Letter issued motu proprio Vos estis lux mundi,             |
| 0      | In the preamore to his Apostone Letter issued mote proprio 7 05 estis tax manar,             |
| 7      | Pope Francis states: "The crimes of sexual abuse offend Our Lord, cause physical,            |
| 8      | psychological and spiritual damage to the victims and harm the community of the              |
| 9      | faithful. In order that these phenomena, in all their forms, never happen again, a           |
| 10     | continuous and profound conversion of hearts is needed, attested by concrete and             |
| 11     | effective actions that involve everyone in the Church." The responsibility to prevent and    |
| 12     | confront such crimes in the Church, the Holy Father further declares, "falls, above all, on  |
| 13     | the successors of the Apostles, chosen by God to be pastoral leaders of his People, and      |
| 14     | demands from them a commitment to follow closely the path of the Divine Master."             |
| 15     |  |
| 16     | Recognizing the desire of Pope Francis that "this commitment be implemented in               |
| 17     | a fully ecclesial manner," the bishops of the United States reaffirm that, "While bishops    |
| 18     | are ordained primarily for their diocese or eparchy, we are called as well to protect the    |
| 19     | unity and to promote the common discipline of the whole Church (CIC, c. 392; CCEO, c.        |
| 20     | 201). Participating in the college of bishops, each bishop is responsible to act in a manner |
| 21     | that reflects both effective and affective collegiality."                                    |
|        |  |

<sup>&</sup>lt;sup>1</sup> USCCB, A Statement of Episcopal Commitment, in Charter for the Protection of Children and Young People (Washington, DC: United States Conference of Catholic Bishops, 2018), 38.

23 These supplemental directives establish how the bishops in the United States of 24 America<sup>2</sup> ought to implement *Vos estis lux mundi* with respect to the receipt of reports and the investigation of the conduct referred to in Article  $1^3$  concerning bishops and those 25 26 equivalent to bishops in canon law. Moreover, for the purposes of these directives, a 27 Metropolitan who wishes to access additional resources to accomplish the directives 28 effectively, may seek to associate with another province for carrying them out. 29 30 1. In accord with Article 2 §1, in order to establish a "public, stable and easily 31 accessible" system for the submission of reports, every province should publish broadly 32 in printed form, online, and other media means by which reports pursuant to Article 1 of 33 the motu proprio can be conveyed to the proper Metropolitan. Such means include the 34 third-party reporting mechanism to be arranged for by the United States Conference of 35 Catholic Bishops, implemented by the Metropolitan See, and published by each diocese. 36 In addition, each Metropolitan, in consultation with the suffragan bishops, should appoint 37 on a stable basis, even by means of an ecclesiastical office (see Article 2 §1), a qualified 38 lay person to receive reports of conduct about bishops referred to in Article 1. The 39 responsibilities of the appointed lay person are the following: 40 a. Engaging and interacting with the third-party entity arranged for nationally by

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the USCCB to receive reports;

<sup>3</sup> All references to the motu propio *Vos estis lux mundi* will cite only the Article by number throughout this document.

<sup>&</sup>lt;sup>2</sup> In cases where the report concerns the Metropolitan or the Metropolitan See is vacant, these directives are to assist the suffragan bishop senior by promotion. For Eastern Catholics who do not have a Metropolitan in the United States, reports can be made directly to the Apostolic See or through the Apostolic Nuncio. The Apostolic See will authorize the procedure to be followed for the investigation.

| 42       | b. Receiving reports on behalf of the Metropolitan either through the third-party                        |
|----------|--|
| 43       | entity or those made directly to the Metropolitan;   |
| 44       | c. Informing the public about how to report cases involving bishops;                                     |
| 45       | d. Advising the Metropolitan on whether a report is manifestly unfounded                                 |
| 46       | pursuant to Article 10 §1, and on his compliance with applicable civil laws                              |
| 47       | requiring reports to civil authorities in accord with Article 19;  |
| 48       | e. Gathering any needed additional information from the one making the report                            |
| 49       | in the event there is a need for clarification about details that are time, place,                       |
| 50       | and person specific.   |
| 51<br>52 | 2. Pursuant to Articles 3 and 19, any Metropolitan who receives a report related to                      |
| 53       | Article 1 will promptly comply with all applicable civil laws with respect to making                     |
| 54       | reports to civil authorities and will cooperate in any eventual investigation opened by                  |
| 55       | civil authorities. The Metropolitan will support the right for one to make his or her own                |
| 56       | report to public authorities, and will advise and encourage those affected to do so. <sup>4</sup> If the |
| 57       | Metropolitan receives a request from civil authorities to suspend his investigation in                   |
| 58       | deference to an investigation being conducted by civil authorities, the Metropolitan will                |
| 59       | immediately notify the competent Dicastery of the Apostolic See.   |
| 60       |  |
| 61       | 3. In cases in which a Metropolitan receives a report that pertains to another                           |
| 62       | Metropolitan's jurisdiction, he will forward it expeditiously to the competent                           |
| 63       | Metropolitan and to the Apostolic See through the Apostolic Nuncio.                                      |

<sup>4</sup> See USCCB, Essential Norms for Diocesan/Eparchial Policies Dealing with Allegations of Sexual Abuse of Minors by Priests or Deacons, Norm 11, and USCCB, Charter for the Protection of Children and Young People, Article 4.

| 64<br>65 | 4. In accord with Article 5, each Metropolitan is to establish, maintain, and supervise      |
|----------|--|
| 66       | competent persons to coordinate assistance for the immediate pastoral care of those          |
| 67       | persons who claim to have been harmed pursuant to Article 1. Those coordinating such         |
| 68       | assistance should provide a copy of the motu proprio Vos estis lux mundi, as well as these   |
| 69       | Directives, to those persons who claim to have been harmed.                                  |
| 70<br>71 | 5. In accord with Article 12 §1, once the Metropolitan has received authorization from       |
| 72       | the competent Dicastery of the Apostolic See to investigate, and with due regard for his     |
| 73       | charge to oversee the process, the Metropolitan should appoint an investigator chosen        |
| 74       | from among the lay persons identified previously by the province.                            |
| 75<br>76 | In accord with Article 13 §§1-2, the Metropolitan, in consultation with the                  |
| 77       | investigator, should also make use of other qualified experts (likewise appointed by the     |
| 78       | Metropolitan) chosen predominantly from among lay persons who are called upon in             |
| 79       | view of the nature of the report and the expertise needed to examine it.                     |
| 80<br>81 | 6. As noted above, and pursuant to Article 13 §1, the bishops of the province should         |
| 82       | prepare a list of expert individuals, whom a Metropolitan may utilize when conducting        |
| 83       | the investigation himself or through others and assessing the results of that investigation. |
| 84       | In an effort to assure the effectiveness of the process, persons expert in relevant fields,  |
| 85       | such as law enforcement, criminal investigation, civil law, canon law, psychology and        |
| 86       | social work, may should be identified.   |
| 87<br>88 | 7. In accord with Article 12 §6, if a report of a conflict of interest or lack of            |
| 89       | impartiality is brought to the attention of the Metropolitan, or if he considers himself to  |

| 90         | be in a conflict of interest or is unable to maintain impartiality, he should promptly       |
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| 91         | inform the competent Dicastery of the Apostolic See of the report, along with his            |
| 92         | response.  |
| 93<br>94   | Likewise, in accord with Article 13 §3, if a report of a conflict of interest or lack        |
| 95         | of impartiality is brought against the investigator, experts or notary appointed by the      |
| 96         | Metropolitan, the Metropolitan should be informed of the fact immediately.                   |
| 97<br>98   | A Metropolitan should inform all persons involved in the investigation: (a) the              |
| 99         | process by which they may notify the Metropolitan of a claim that he, or any person who      |
| 100        | is assisting him in the investigation, may have a conflict of interest; and (b) that an      |
| 101        | unsuccessful claim of conflict of interest will not result in prejudice, retaliation, or     |
| 102        | discrimination against the claimant.   |
| 103<br>104 | 8. With regard to Article 16 §1, each province ought to determine the appropriate            |
| 105        | means by which it will establish a fund, should it choose to do so, or how it will           |
| 106        | otherwise allocate costs for the investigation of reports received and for the pastoral care |
| 107        | of those who might have been harmed.   |
| 108<br>109 | 9. In accord with Article 17 §1, at the conclusion of the investigation, the                 |
| 110        | Metropolitan is to transmit to the competent Dicastery of the Apostolic See, through the     |
| 111        | Apostolic Nuncio, his votum and the acts of the investigation, including the names and       |
| 112        | titles of the individuals from the expert list who were chosen to assist in the process, as  |
| 113        | well as any other documents he deems pertinent.  |
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| 115 | 10. With due regard for Article 17 §3, the Metropolitan should inquire of the              |
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| 116 | competent Dicastery whether and how the person who made the report and whether the         |
| 117 | public can be informed of the outcome of the investigation. The Metropolitan should also   |
| 118 | inform the person making the report of the protections provided in Article 4 §2.           |
| 119 |  |
| 120 | 11. In furtherance of the presumption of innocence enjoyed by the bishop (Art. 12          |
| 121 | §7), all appropriate steps are to be taken to protect the reputation of the person under   |
| 122 | investigation, to assure the exercise of other rights afforded him under canon law, and to |
| 123 | restore his good name if it has been illegitimately harmed.                                |
| 124 |  |
| 125 | These Directives will be reviewed every three years by the United States                   |
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| 126 | Conference of Catholic Bishops.  |
| 127 |  |
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